

Complete Streets Commission



REGULAR MEETING AGENDA

Date: 7/12/2023
Time: 6:30 p.m.
Location: [Zoom.us/join](https://zoom.us/join) – ID# 845 2506 8381 and
City Council Chambers
751 Laurel St., Menlo Park, CA 94025

Members of the public can listen to the meeting and participate using the following methods.

How to participate in the meeting

- Access the meeting, in-person, at City Council Chambers
- Access the meeting real-time online at:
[Zoom.us/join](https://zoom.us/join) – Meeting ID 845 2506 8381
- Access the meeting real-time via telephone at:
(669) 900-6833
Meeting ID 845 2506 8381
Press *9 to raise hand to speak

Subject to Change: The format of this meeting may be altered or the meeting may be canceled. You may check on the status of the meeting by visiting the city website at menlopark.gov. The instructions for logging on to the Zoom webinar and/or the access code is subject to change. If you have difficulty accessing the Zoom webinar, please check the latest online edition of the posted agenda for updated information (menlopark.gov/agendas)

Regular Meeting

A. Call To Order

B. Roll Call

C. Reports and Announcements

Under “Reports and Announcements,” staff and Commission members may communicate general information of interest regarding matters within the jurisdiction of the Commission. No Commission discussion or action can occur on any of the presented items.

D. Public Comment

Under “Public Comment,” the public may address the Commission on any subject not listed on the agenda. Each speaker may address the Commission once under public comment for a limit of three minutes. You are not required to provide your name or City of residence, but it is helpful. The Commission cannot act on items not listed on the agenda and, therefore, the Commission cannot respond to non-agenda issues brought up under public comment other than to provide general information.

E. Regular Business

- E1. Accept the Complete Streets Commission minutes for June 14, 2023 ([Attachment](#))
- E2. Review and recommend edits to the Complete Streets Commission 2023-2024 work plan ([Staff Report #23-008-CSC](#))

F. Informational Items

- F1. Confirm proposed pilot quick build intersection improvements at Alma Street and Willow Road ([Staff Report #23-009-CSC](#))
- F2. Update on major project status

G. Committee/Subcommittee Reports

H. Adjournment

At every Regular Meeting of the Commission, in addition to the Public Comment period where the public shall have the right to address the Commission on any matters of public interest not listed on the agenda, members of the public have the right to directly address the Commission on any item listed on the agenda at a time designated by the Chair, either before or during the Commission's consideration of the item.

At every Special Meeting of the Commission, members of the public have the right to directly address the Commission on any item listed on the agenda at a time designated by the Chair, either before or during consideration of the item. For appeal hearings, appellant and applicant shall each have 10 minutes for presentations.

If you challenge any of the items listed on this agenda in court, you may be limited to raising only those issues you or someone else raised at the public hearing described in this notice, or in written correspondence delivered to the City of Menlo Park at, or prior to, the public hearing.

Any writing that is distributed to a majority of the Commission by any person in connection with an agenda item is a public record (subject to any exemption under the Public Records Act) and is available by request by emailing the city clerk at jaherren@menlopark.gov. Persons with disabilities, who require auxiliary aids or services in attending or participating in Commission meetings, may call the City Clerk's Office at 650-330-6620.

Agendas are posted in accordance with Government Code §54954.2(a) or §54956. Members of the public can view electronic agendas and staff reports by accessing the City website at menlopark.gov/agendas and can receive email notification of agenda and staff report postings by subscribing to the "Notify Me" service at menlopark.gov/subscribe. Agendas and staff reports may also be obtained by contacting City Clerk at 650-330-6620. (Posted: 7/6/2023)



REGULAR MEETING MINUTES – DRAFT

Date: 6/14/2023
Time: 6:30 p.m.
Location: Teleconference and
City Council Chambers
751 Laurel St., Menlo Park, CA 94025

A. Call To Order

Chair Cebrian called the meeting to order at 6:34 p.m.

B. Roll Call

Present: Altman, Behroozi, Cebrian, Cole, King, Kollmann, Silverstein (remote – Brown Act and arrived at 7:40 p.m.)

Absent: None

Staff: Assistant Public Works Director – Transportation Hugh Louch, Engineering Technician Patrick Palmer, Senior Transportation Engineer Kevin Chen

C. Reports and Announcements

Staff Chen reported on City Council actions related to transportation since the May 10 Commission meeting.

The Commission received information on the Southeast San Mateo County Community-Based Transportation Plan.

D. Public Comment

None.

E. Regular Business

E1. Accept the Complete Streets Commission minutes for May 10, 2023

ACTION: Motion and second (Cole/ Altman), to accept the Complete Streets Commission minutes for May 10, 2023, passed 4-0 (Silverstein absent, Behroozi and Kollmann abstaining).

E2. Adopt resolutions to install no parking zones on Campbell Avenue and Valparaiso Avenue (Staff Report #23-007-CSC)

Staff Chen made the presentation (Attachment).

- Robert Jack spoke on concerns related to driveway safety at 827 Valparaiso Ave.

The Commission discussed including requestor information, transportation and land use conditions at each location, assumptions made during field evaluation, sight distance calculation methodologies, outreach process, and enforcement and potential future actions per City Council direction.

The Commission also discussed recent City Council actions and a phased approach for 4085 Campbell Ave. (i.e., remove two of three eastside spaces and removal of the last space, if conditions do not improve).

ACTION: Motion and second (Behroozi/ Kollmann), to adopt resolutions to install no parking zones per staff recommendations, passed 5-2 (Cole and King dissenting).

F. Informational Items

F1. Update on major project status

Staff Chen provided updates on the County’s Ringwood/Coleman Avenues study, Caltrain Quiet Zone Implementation Plan, Local Road Safety Plan, Comprehensive Shuttle Program evaluation and Caltrain corridor crossings strategy.

The Commission received clarification on 660 Roble Ave. driveway sight distance request and the Ravenswood Avenue bike lane project.

- Randy Avalos spoke on concerns related to Automated License Plate Reader (ALPR) technology.
- Virginia Portillo spoke on Belle Haven neighborhood transportation needs.

G. Committee/Subcommittee Reports

None.

H. Adjournment

Chair Cebrian adjourned the meeting at 8:13 p.m.

Kevin Chen, Senior Transportation Engineer



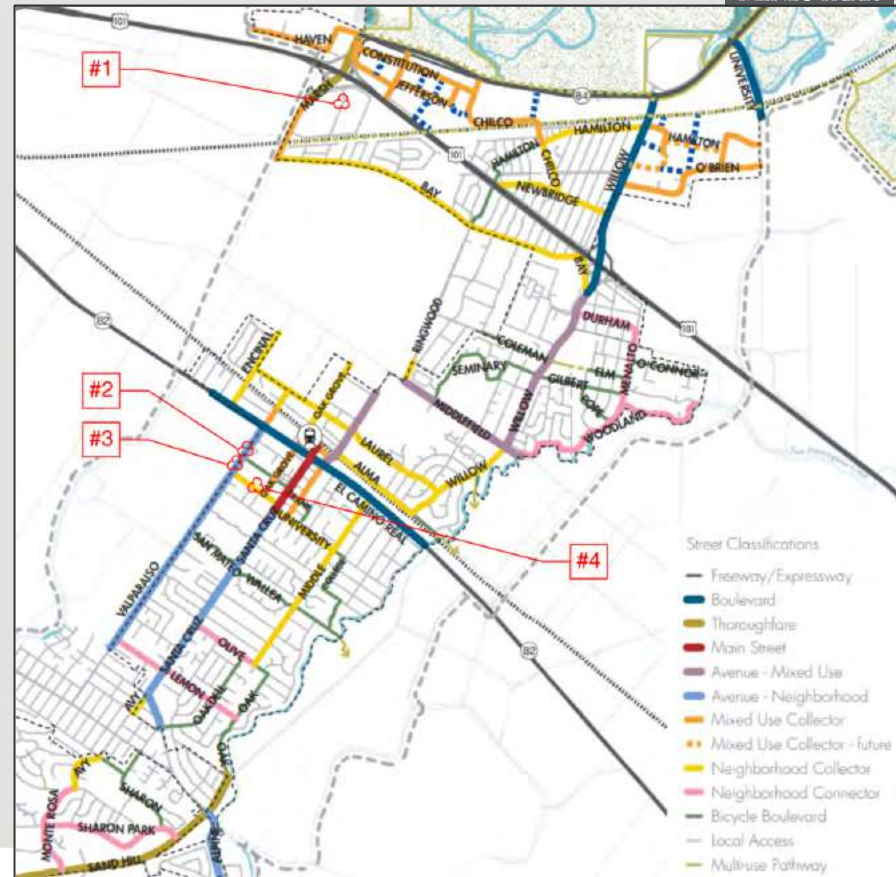
**ADOPT RESOLUTIONS TO INSTALL NO PARKING ZONES
AT VARIOUS LOCATIONS**

Complete Streets Commission Meeting: June 14, 2023



AGENDA

- Background
- Evaluation
- Recommendations





BACKGROUND (4085 CAMPBELL AVE.)



View from across the street



BACKGROUND (737/739 VALPARAISO AVE.)



View from across the street



BACKGROUND (827 VALPARAISO AVE.)



View from across the street



BACKGROUND (1220 UNIVERSITY DR.)



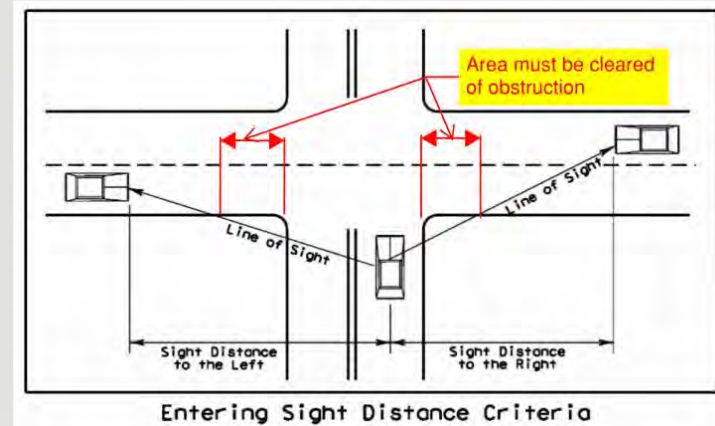
View from across the street



EVALUATION

- Current posted speed 25 mph
- 155 feet of stopping sight distance needed

US Customary				
Design speed (mph)	Brake reaction distance (ft)	Braking distance on level (ft)	Stopping sight distance	
			Calculated (ft)	Design (ft)
15	55.1	21.6	76.7	80
20	73.5	38.4	111.9	115
25	91.9	60.0	151.9	155
30	110.3	86.4	196.7	200
35	128.6	117.6	246.2	250
40	147.0	153.6	300.6	305
45	165.4	194.4	359.8	360
50	183.8	240.0	423.8	425
55	202.1	290.3	492.4	495
60	220.5	345.5	566.0	570
65	238.9	405.5	644.4	645
70	257.3	470.3	727.6	730
75	275.6	539.9	815.5	820
80	294.0	614.3	908.3	910





EVALUATION (4085 CAMPBELL AVE.)

- Inadequate line of sight



Looking left at 3' beyond the edge of the driveway



Looking right at 3' beyond the edge of the driveway





EVALUATION (737/739 VALPARAISO AVE.)

- Inadequate line of sight



Looking left at 3' beyond the edge of the driveway





EVALUATION (827 VALPARAISO AVE.)



- Inadequate line of sight



Looking left at 3' beyond the edge of the driveway



Looking right at 3' beyond the edge of the driveway



EVALUATION (1220 UNIVERSITY DR.)

- Inadequate line of sight



Looking left at 3' beyond the edge of the driveway





EVALUATION (PAST ACTION)

- March 28: City Council on 660 Roble Ave
 - Scope: install no parking zones near driveway
 - Background: approved by Commission and then appealed
 - Decision: upheld appeal and return with other mitigations/solutions
 - Local access road with relatively low volumes, posted speed limit, apartment buildings
 - Similar streets warrant more considered approach
 - Cypress trees adjacent to the driveway



RECOMMENDATION (4085 CAMPBELL AVE.)



Proposed additional red curbs	Justifications
Eastside: 32' existing + 52' new (i.e., 3 spaces) Westside: 0' existing + 27' new (i.e., 1 space)	Located in an commercial area and leading into a horizontal curve





RECOMMENDATION (737/739 VALPARAISO AVE)

Proposed additional red curbs	Justifications
Eastside: no action needed Westside: 6' existing + 36' new (i.e., 2 space)	Street classified as Avenue – Neighborhood (FHWA: Minor Arterial), used for through traffic; higher volume and speed

FHWA = Federal Highway Administration





RECOMMENDATION (827 VALPARAISO AVE.)

Proposed additional red curbs	Justifications
Eastside: 6' existing + 25' new (i.e., 1 space) Westside: 6' existing + 22' new (i.e., 1 space)	Street classified as Avenue – Neighborhood (FHWA: Minor Arterial), used for through traffic; higher volume and speed

FHWA = Federal Highway Administration

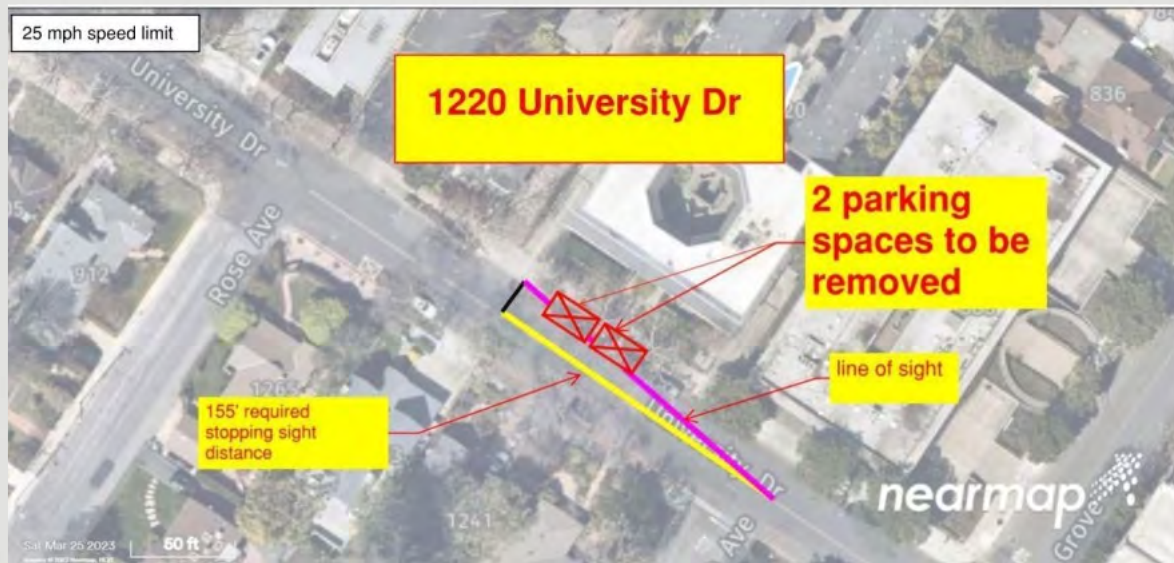




RECOMMENDATION (1220 UNIVERSITY DR.)



Proposed additional red curbs	Justifications
Conducted evaluation but defer action until further Commission and City Council direction on general no parking zone policy	Near downtown business district with similar characteristics as Roble Avenue but higher volumes





RECOMMENDATIONS

Locations	Proposed additional red curbs
4085 Campbell Ave.	Eastside: 32' existing + 52' new (i.e., 3 spaces) Westside: 0' existing + 27' new (i.e., 1 space)
737/739 Valparaiso Ave.	Eastside: no action needed Westside: 6' existing + 36' new (i.e., 2 spaces)
827 Valparaiso Ave.	Eastside: 6' existing + 25' new (i.e., 1 space) Westside: 6' existing + 22' new (i.e., 1 space)
1220 University Dr.	Conducted evaluation but defer action until further Commission and City Council direction on general no parking zone policy



THANK YOU



STAFF REPORT

City Council
Meeting Date: 7/12/2023
Staff Report Number: 23-008-CSC

Regular Business: **Review and recommend edits to the Complete Streets Commission 2023-2024 work plan**

Recommendation

Staff recommends the Complete Streets Commission (Commission) review and recommend edits to the Commission 2023-2024 work plan (Attachment A).

Policy Issues

The approval of the Commission work plan is consistent with City Council Policy CC-23-004 (Attachment B), Commissions/Committees policies and procedures and roles and responsibilities. Each commission is required to develop an annual work plan and seek City Council approval no later than September 30 of each year.

Background

Commission charges

The Commission is charged primarily with advising the City Council on realizing the City's adopted goals for complete streets, vision zero, climate action plan, and provide input on major land use and development projects as it relates to transportation. This includes strategies to encourage safe travel, improve accessibility, and maintaining a functional and efficient transportation network for all modes and persons traveling within and around the City.

Commission 2021-2022 work plan

On October 12, 2021, the City Council approved the 2021-2022 Commission work plan and instructed the Commission to evaluate two specific topics:

- Current state of the safe routes to school program (SRTS)
- Process and procedure of the neighborhood traffic management program (NTMP)

Table 1 summarizes the 2021-2022 work plan and current progresses.

Table 1: Commission work plan			
Ref #	Goals/priorities	Tasks	Action
1	Advance CAP ¹ goals through safe alternative travel modes	<ul style="list-style-type: none"> • Review and recommend projects from TMP² • Provide input on major developments 	<ul style="list-style-type: none"> • Provided feedback on Ravenswood Ave. bike lane, Bayfront area circulation plan • Reviewed Willow Village and Menlo Park Community Campus parking management plan

Table 1: Commission work plan			
Ref #	Goals/priorities	Tasks	Action
2	Transportation Master Plan	<ul style="list-style-type: none"> Evaluate the NTMP 	<ul style="list-style-type: none"> Provided feedback on process
3	Middle Ave. crossing and complete streets projects	<ul style="list-style-type: none"> Advise CC on these projects 	<ul style="list-style-type: none"> Provided feedback on Middle Ave. complete streets project
4	Downtown access programs	<ul style="list-style-type: none"> Advise CC on ongoing initiatives 	<ul style="list-style-type: none"> Monitored downtown closure
5	SRTS program	<ul style="list-style-type: none"> Provide guidance for the program 	<ul style="list-style-type: none"> Participated in SRTS Task Force meetings Reviewed annual stakeholder survey
6	Multimodal and transportation demand management (TDM) programs	<ul style="list-style-type: none"> Advise CC on regional multimodal and TDM projects 	<ul style="list-style-type: none"> Supported Seamless Transit principles Provided feedback on SamTrans Ride Plus microtransit program
<p>Notes:</p> <ol style="list-style-type: none"> CAP = Climate Action Plan TMP = Transportation Master Plan CC = City Council 			

Analysis

Fiscal year 2023-2024 City Council priorities and budget

On May 9, the City Council confirmed the five high-level priorities for fiscal year 2023-2024:

- Housing
- Emergency Preparedness
- Climate action
- Activating downtown/economic development
- Safe streets

In the coming months, staff will be providing work plans for City Council review for each of these priorities. Staff has identified four Transportation Division tasks that support the safe streets priority and contribute to other priorities, including:

- Maintaining existing transportation assets, continuing to integrate safety features into regular repaving and other City-led projects.
- Proactively advancing safety by completing the Vision Zero Action Plan (VZAP) and implementing the resulting safety strategies in that plan. This action also supports the activating downtown priority.
- Prioritizing implementation of the TMP to develop connected multimodal networks. This action also supports the climate action and activating downtown priorities.
- Reviewing and updating key transportation policies to help reduce vehicle miles travelled (VMT), including transportation analysis guidelines, the City TDM ordinance, and City parking requirements. This action also supports climate action, activating downtown, and housing priorities.

This task list is preliminary and may be updated before presentation to City Council and during Council review of the action plans.

On June 27, the City Council adopted the fiscal year 2023-2024 budget and capital improvement plan. A

hyperlink to the final transportation projects/ plans list is provided in Attachment C. Many projects on the list supports two or more City Council identified priorities.

Current task - safe routes to school program evaluation

In the upcoming year, the Commission will continue to evaluate the program by reviewing the survey results and make recommendations to the City Council. This task supports the City Council's Safe streets priority.

Potential new Commission tasks

Similar to the Bayfront area pedestrian circulation plan, Commissioners have expressed interest in working with staff to prioritize TMP and related projects by helping identify priority multimodal corridors. This task could create a reference and resource material to support project prioritization. As the City continues to identify future projects to complete missing bicycle, pedestrian, or transit networkgaps, the materials produced by this task could help prioritize projects that fall within these corridors.

On March 28, the City Council considered an appeal of the addition of no parking zones at 660 Roble Avenue to improve driveway sight distance. During the meeting, the City Council noted several factors that led to their decision to uphold the appeal and directed staff to return at a future time with other mitigations and solutions. Commissioners have expressed interest in working with staff to develop criteria to help guide future decisions on similar requests citywide.

Recommendations

Based on these feedbacks, staff updated the previously approved work plan and recommend the completion of the following tasks for the draft Commission 2023-2024 work plan (Attachment A):

- Review the redlined work plan
- Confirm the current and new tasks
- Approve the revised work plan
- Designate a commissioner to present the work plan to the City Council in September

Next steps

If approved by the Commission, the Commission 2023-2024 work plan will be presented to the City Council in September for adoption.

If substantial revisions are required for the draft work plan, staff will return to the Commission in August with a revised 2023-2024 work plan for approval.

Impact on City Resources

Resources expended for the completion of the Commission work plan is considered part of the City's baseline operations.

Environmental Review

This action is not a project within the meaning of the California Environmental Quality Act (CEQA) Article 20 §15378. Any projects identified through the Commission's pursuit of these goals and priorities would be subject to environmental review under CEQA in the future.

Public Notice

Public notification was achieved by posting the agenda, with the agenda items being listed, at least 72

hours prior to the meeting.

Attachments

- A. Redlined Commission 2023-2024 work plan
- B. City Council Policy CC-23-004 – Commission/Committees policies and procedures, roles and responsibilities
- C. Hyperlink – City budget /capital improvement plan: transportation:
<https://stories.opengov.com/menlopark/published/TQe25Qfa46>

Report prepared by:
Kevin Chen, Senior Transportation Engineer

Report reviewed by:
Hugh Louch, Assistant Public Works Director – Transportation



MEMORANDUM

Date: 7/12/2023
To: City Council
From: Complete Streets Commission
Re: Complete Streets Commission 2023-2024 work plan

Mission Statement:

"The Complete Streets Commission shall advise the City Council on realizing the City's adopted goals for Complete Streets, Vision Zero, Climate Action Plan, and provide input on major land use and development projects as it relates to transportation."

Goals/Priorities (and near-term actionable tasks):

1. To advance the goals of the city's newly adopted Climate Action plan by making alternatives to driving safer and more attractive, namely by:
 - Reviewing the city's Transportation Master Plan (TMP) and recommending the projects most likely to reduce Vehicle Miles Traveled (VMT)
 - Providing input on major development projects by looking at them through the lens of transportation accessibility, especially bicycle/pedestrian/public transportation accessibility and update the transportation impact analysis guidelines to include multimodal study metrics

2. Advise City Council on the implementation of the TMP:
 - Evaluate the current process and procedure of the neighborhood traffic management program (TMP Project #165)
 - Evaluate and confirm key north-south, east-west corridors for project prioritization
 - Continue to advise the Council on Middle Avenue pedestrian and bicycle rail crossing and Middle Avenue complete streets project

3. Advise City Council on citywide transportation policies/programs:
 - Evaluate driveway stopping sight distance policy

~~Continue to advocate for and advise the Council on the planning and installation of the Middle Avenue pedestrian and bicycle rail crossing, and safe cycling/pedestrian infrastructure connecting the Burgess complex to the Middle Avenue corridor to Olive Street, and north on Olive Street to Hillview Middle School.~~

4. Continue to support Council in ongoing initiatives to improve access to Downtown and support downtown businesses.

5. Continue to support the implementation of the Safe Routes to School strategy and advocate for community engagement, program continuity and engineering implementation:
 - Evaluate the current state of the safe routes to school program
6. Continue to support City Council's role as a stakeholder with regard to regional multimodal and transportation demand management programs projects to increase sustainable transportation for Menlo Park:
 - ~~Request the City Council to sign the Seamless Transit Principles~~
 - ~~Request the City Council to allocate staff resources to assist the Multimodal Subcommittee to review future transit related study recommendations that could impact the City of Menlo Park and develop an action list for City Council approval~~

Current Commission Subcommittees (members)

- Downtown Access and Circulation (Altman/Cole)
- Multimodal Metrics (Altman/Behroozi)
- Safe Routes to School Program (Behroozi/Cebrian/King)
- Transportation Master Plan Implementation (Altman/Behroozi/Cebrian)
- Zero Emission (Cole)

COMMISSIONS/COMMITTEES POLICIES AND PROCEDURES, ROLES AND RESPONSIBILITIES

City Council Policy #CC-23-004

Adopted January 10, 2023

Resolution No. 6803



Purpose
To define policies and procedures and roles and responsibilities for Menlo Park appointed commissions and committees.
Authority
Upon its original adoption, this policy replaced the document known as "Organization of Advisory Commissions of the City of Menlo Park."
Background
<p>The City of Menlo Park currently has seven active Commissions and Committees. The active advisory bodies are: Complete Streets Commission, Environmental Quality Commission, Finance and Audit Committee, Housing Commission, Library Commission, Parks and Recreation Commission, and Planning Commission. Those not specified in the City Code are established by City Council ordinance or resolution. Most of these advisory bodies are established in accordance with Resolution No. 2801 and its amendments. Within specific areas of responsibility, each advisory body has a primary role of advising the City Council on policy matters or reviewing specific issues and carrying out assignments as directed by the City Council or prescribed by law.</p> <p>Six of the seven commissions and committees listed above are advisory in nature. The Planning Commission is both advisory and regulatory and organized according to the City Code (Ch. 2.12) and State statute (Government Code 65100 et seq., 65300-65401).</p> <p>The City has an adopted Anti-Harassment and Non-Discrimination Policy (CC-21-0022), and a Travel, Meal, and Lodging Policy (CC-19-002), which are also applicable to all advisory bodies.</p>
Policies and Procedures
<p><u>Relationship to City Council, staff and media</u></p> <ul style="list-style-type: none"> • Upon referral by the City Council, the commission/committee shall study referred matters and return their recommendations and advise to the City Council. With each such referral, the City Council may authorize the City staff to provide certain designated services to aid in the study. • Upon its own initiative, the commission/committee shall identify and raise issues to the City Council's attention and from time to time explore pertinent matters and make recommendations to the City Council. • At a request of a member of the public, the commission/committee may consider appeals from City actions or inactions in pertinent areas and, if deemed appropriate, report and make recommendations to the City Council. • Each commission/committee is required to develop an annual work plan which will be the foundation for the work performed by the advisory body in support of City Council annual work plan. The plan, once finalized by a majority of the commission/committee, will be formally presented to the City Council for direction and approval no later than September 30 of each year and then reported out on by a representative of the advisory body at a regularly scheduled City Council meeting at least annually, but recommended twice a year. The proposed work plan must align with the City Council's adopted work plan. When modified, the work plan must be taken to the City Council for approval. The Planning Commission is exempt from this requirement as its functions are governed by the Menlo Park municipal code (Chapter 2.12) and State law (Government Code 65100 et seq, 65300-65401). • Commissions and committees shall not become involved in the administrative or operational matters of City departments. Members may not direct staff to initiate major programs, conduct large studies or establish department policy. City staff assigned to furnish staff services shall be available to provide general staff assistance, such as preparation of agenda/notice materials and minutes, general review of department programs and activities, and to perform limited studies, program reviews, and other services of a general staff nature. Commissions/Committees may not establish department work programs or determine department program priorities. The responsibility for setting policy and allocating scarce City resources rests with the City's duly elected representatives, the City Council. • Additional or other staff support may be provided upon a formal request to the City Council. • The staff liaison shall act as the commission/committee's lead representative to the media concerning matters before the commission/committee. Commission/Committee members should refer all media inquiries to their respective liaisons for response. Personal opinions and comments may be expressed so long as the commission/committee member clarifies that their statements do not represent the position of the City Council. • Commission/Committee members will have mandatory training every two years regarding the Brown Act and

COMMISSIONS/COMMITTEES POLICIES AND PROCEDURES, ROLES AND RESPONSIBILITIES

City Council Policy #CC-23-004

Adopted January 10, 2023

Resolution No. 6803

2

parliamentary procedures, anti-harassment training, ethics training, and other training required by the City Council or State Law. The commission/committee members may have the opportunity for additional training, such as training for chair and vice chair. Failure to comply with the mandatory training will be reported to the City Council and may result in replacement of the member by the City Council.

- Requests from commission/committee member(s) determined by the staff liaison to take one hour or more of staff time to complete, must be directed by the City Council.

Role of City Council commission/committee liaison

City Councilmembers are assigned to serve in a liaison capacity with one or more city commission/committee. The purpose of the liaison assignment is to facilitate communication between the City Council and the advisory body. The liaison also helps to increase the City Council's familiarity with the membership, programs and issues of the advisory body. In fulfilling their liaison assignment, City Councilmembers may elect to attend commission/committee meetings periodically to observe the activities of the advisory body or simply maintain communication with the commission/committee chair on a regular basis.

City Councilmembers should be sensitive to the fact that they are not participating members of the commission/committee, but are there rather to create a linkage between the City Council and commission/committee. In interacting with commissions/committee, City Councilmembers are to reflect the views of the City Council as a body. Being a commission/committee liaison bestows no special right with respect to commission/committee business.

Typically, assignments to commission/committee liaison positions are made at the beginning of a City Council term in December. The Mayor will ask City Councilmembers which liaison assignments they desire and will submit recommendations to the full City Council regarding the various committees, boards, and commissions which City Councilmembers will represent as a liaison. In the rare instance where more than one City Councilmember wishes to be the appointed liaison to a particular commission, a vote of the City Council will be taken to confirm appointments.

City Staff Liaison

The City has designated staff to act as a liaison between the commission/committee and the City Council. The City shall provide staff services to the commission/committee which will include:

- Developing a rapport with the Chair and commission/committee members
- Providing a schedule of meetings to the city clerk's office and commission/committee members, arranging meeting locations, maintaining the minutes and other public records of the meeting, and preparing and distributing appropriate information related to the meeting agenda.
- Advising the commission/committee on directions and priorities of the City Council.
- Informing the commission/committee of events, activities, policies, programs, etc. occurring within the scope of the commission/committee's function.
- Ensuring the city clerk is informed of all vacancies, expired terms, changes in offices, or any other changes to the commission/committee.
- Providing information to the appropriate appointed official including reports, actions, and recommendations of the committee/commission and notifying them of noncompliance by the commission/committee or chair with City policies.
- Ensuring that agenda items approved by the commission/committee are brought forth in a timely manner taking into consideration staff capacity, City Council priorities, the commission/committee work plan, and other practical matters such as the expense to conduct research or prepare studies, provided appropriate public notification, and otherwise properly prepare the item for commission/committee consideration.
- Take action minutes; upon agreement of the commission, this task may be performed by one of the members (staff is still responsible for the accuracy and formatting of the minutes)
- Maintain a minute book with signed minutes

Recommendations, requests and reports

As needed, near the beginning of City Council meetings, there will be an item called "Advisory Body Reports." At this time, commissions/committees may present recommendations or status reports and may request direction and support from the City Council. Such requests shall be communicated to the staff liaison in advance, including any written materials, so that they may be listed on the agenda and distributed with the agenda packet. The materials being

COMMISSIONS/COMMITTEES POLICIES AND PROCEDURES, ROLES AND RESPONSIBILITIES

City Council Policy #CC-23-004

Adopted January 10, 2023

Resolution No. 6803

3

provided to the City Council must be approved by a majority of the commission/committee at a commission/committee meeting before submittal to the City Council. The City Council will receive such reports and recommendations and, after suitable study and discussion, respond or give direction.

City Council referrals

The city clerk shall transmit to the designated staff liaison all referrals and requests from the City Council for advice and recommendations. The commissions/committees shall expeditiously consider and act on all referrals and requests made by the City Council and shall submit reports and recommendations to the City Council on these assignments.

Public appearance of commission/committee members

When a commission/committee member appears in a non-official, non-representative capacity before the public, for example, at a City Council meeting, the member shall indicate that they are speaking only as an individual. This also applies when interacting with the media and on social media. If the commission/committee member appears as the representative of an applicant or a member of the public, the Political Reform Act may govern this appearance. In addition, in certain circumstances, due process considerations might apply to make a commission/committee member's appearance inappropriate. Conversely, when a member who is present at a City Council meeting is asked to address the City Council on a matter, the member should represent the viewpoint of the particular commission/committee as a whole (not a personal opinion).

Disbanding of advisory body

Upon recommendation by the Chair or appropriate staff, any standing or special advisory body, established by the City Council and whose members were appointed by the City Council, may be declared disbanded due to lack of business, by majority vote of the City Council.

Meetings and officers

1. *Agendas/notices/minutes*

- All meetings shall be open and public and shall conduct business through published agendas, public notices and minutes and follow all of the Brown Act provisions governing public meetings. Special, canceled and adjourned meetings may be called when needed, subject to the Brown Act provisions.
- Support staff for each commission/committee shall be responsible for properly noticing and posting all regular, special, canceled and adjourned meetings. Copies of all meeting agendas, notices and minutes shall be provided to the City Council, city manager, city attorney, city clerk and other appropriate staff, as requested.
- Original agendas and minutes shall be filed and maintained by support staff in accordance with the City's adopted records retention schedule.
- The official record of the commissions/committees will be preserved by preparation of action minutes.

2. *Conduct and parliamentary procedures*

- Unless otherwise specified by State law or City regulations, conduct of all meetings shall generally follow Robert's Rules of Order.
- A majority of commission/committee members shall constitute a quorum and a quorum must be seated before official action is taken.
- The chair of each commission/committee shall preside at all meetings and the vice chair shall assume the duties of the chair when the chair is absent.
- The role of the commission/committee chair (according to Roberts Rules of Order): To open the session at the time at which the assembly is to meet, by taking the chair and calling the members to order; to announce the business before the assembly in the order in which it is to be acted upon; to recognize members entitled to the floor; to state and put to vote all questions which are regularly moved, or necessarily arise in the course of the proceedings, and to announce the result of the vote; to protect the assembly from annoyance from evidently frivolous or dilatory motions by refusing to recognize them; to assist in the expediting of business in every compatible with the rights of the members, as by allowing brief remarks when undebatable motions are pending, if they think it advisable; to restrain the members when engaged in debate, within the rules of order, to enforce on all occasions the observance of order and decorum among the members, deciding all questions of order (subject to an appeal to the assembly by any two members) unless when in doubt he prefers to submit the question for the decision of the assembly; to inform the assembly when necessary, or when referred to for the purpose, on a point of order to practice pertinent to pending business; to authenticate by their signature, when necessary, all the acts, orders, and proceedings of the assembly declaring it will and in all things obeying its commands.

COMMISSIONS/COMMITTEES POLICIES AND PROCEDURES, ROLES AND RESPONSIBILITIES

City Council Policy #CC-23-004

Adopted January 10, 2023

Resolution No. 6803

4

3. *Lack of a quorum*

- When a lack of a quorum exists at the start time of a meeting, those present will wait 15 minutes for additional members to arrive. If after 15 minutes a quorum is still not present, the meeting will be adjourned by the staff liaison due to lack of a quorum. Once the meeting is adjourned it cannot be reconvened.
- The public is not allowed to address those commissioners present during the 15 minutes the commission/committee is waiting for additional members to arrive.
- Staff can make announcements to the members during this time but must follow up with an email to all members of the body conveying the same information.
- All other items shall not be discussed with the members present as it is best to make the report when there is a quorum present.

4. *Meeting locations and dates*

- Meetings shall be held in designated City facilities, as noticed.
- All commissions/committees with the exception of the Planning Commission, and Finance and Audit Committee shall conduct regular meetings once a month. Special meetings may also be scheduled as required by the commission/committee. The Planning Commission shall hold regular meetings twice a month and the Finance and Audit Committee shall hold quarterly meetings.
- Monthly regular meetings shall have a fixed date and time established by the commission/committee. Changes to the established regular dates and times are subject to the approval of the City Council. An exception to this rule would include any changes necessitated to fill a temporary need in order for the commission/committee to conduct its meeting in a most efficient and effective way as long as proper and adequate notification is provided to the City Council and made available to the public.

The schedule of Commission/Committee meetings is as follows:

- Complete Streets Commission – Every second Wednesday at 6:30 p.m.
- Environmental Quality Commission – Every third Wednesday at 6:00 p.m.
- Finance and Audit Committee – Third Thursday of every quarter at 5:30 p.m.,
- Housing Commission – Every first Wednesday at 6:30 p.m.
- Library Commission – Every third Monday at 6:30 p.m.
- Parks and Recreation Commission – Every fourth Wednesday at 6:30 p.m.
- Planning Commission – Twice a month on a Monday at 7 p.m.

Each commission/committee may establish other operational policies subject to the approval of the City Council. Any changes to the established policies and procedures shall be subject to the approval of the City Council.

5. *Off-premises meeting participation*

While technology allows commission/committee members to participate in meetings from a location other than the meeting location (referred to as “off-premises”), off-premises participation is discouraged given the logistics required to ensure compliance with the Brown Act and experience with technological failures disrupting the meeting. In the event that a commission/committee member believes that their participation is essential to a meeting, the following shall apply:

- Any commission/committee member intending to participate from an off-premise location shall inform the staff liaison at least two weeks in advance of the meeting.
- The off-premise location must be identified in the notice and agenda of the meeting.
- Agendas must be posted at the off-premise location.
- The off-premise location must be accessible to the public and be ADA compliant.
- The commission/committee member participating at a duly noticed off-premises location does not count toward the quorum necessary to convene a meeting of the commission/committee.
- For any one meeting, no more than one commission/committee member may participate from an off-premise location.
- All votes must be by roll call.

6. *Selection of chair and vice chair*

- The chair and vice chair shall be selected in May of each year by a majority of the members and shall serve for one year or until their successors are selected.
- Each commission/committee shall annually rotate its chair and vice chair.

COMMISSIONS/COMMITTEES POLICIES AND PROCEDURES, ROLES AND RESPONSIBILITIES

City Council Policy #CC-23-004

Adopted January 10, 2023

Resolution No. 6803

5

G. Memberships

Appointments/Oaths

- The City Council is the appointing body for all commissions/committees. All members serve at the pleasure of the City Council for designated terms.
- All appointments and reappointments shall be made at a regularly scheduled City Council meeting, and require an affirmative vote of not less than a majority of the City Council present.
- Before taking office, all members must complete an Oath of Allegiance required by Article XX, §3, of the Constitution of the State of California. All oaths are administered by the city clerk or their designee.
- Appointments made during the middle of the term are for the unexpired portion of that term.

Application and selection process

- The application process begins when a vacancy occurs due to term expiration, resignation, removal or death of a member.
- The application period will normally run for a period of four weeks from the date the vacancy occurs. If there is more than one concurrent vacancy in a Commission, the application period may be extended. Applications are available from the city clerk's office and on the City's website.
- The city clerk shall notify members whose terms are about to expire whether or not they would be eligible for reappointment. If reappointment is sought, an updated application will be required.
- Applicants are required to complete and return the application form for each commission/committee they desire to serve on, along with any additional information they would like to transmit, by the established deadline. Applications sent by email are accepted.
- After the deadline of receipt of applications, the city clerk shall schedule the matter at the next available regular City Council meeting. All applications received will be submitted and made a part of the City Council agenda packet for their review and consideration. If there are no applications received by the deadline, the city clerk will extend the application period for an indefinite period of time until sufficient applications are received.
- Upon review of the applications received, the City Council reserves the right to schedule or waive interviews, or to extend the application process in the event insufficient applications are received. In either case, the city clerk will provide notification to the applicants of the decision of the City Council.
- If an interview is requested, the date and time will be designated by the City Council. Interviews are open to the public.
- The selection/appointment process by the City Council shall be conducted at a City Council meeting. The city clerk will ask each City Councilmember for their nominations; the number of nominations is limited to the number of vacancies. The candidate that receives a majority of nominations will be appointed. If there is a tie, multiple rounds of voting will occur.
- Following a City Council appointment, the city clerk shall notify successful and unsuccessful applicants accordingly, in writing. Appointees will receive copies of the City's Non-Discrimination and Sexual Harassment policies, and disclosure statements for those members who are required to file under State law as designated in the City's Conflict of Interest Code. Copies of the notification will also be distributed to support staff and the commission/committee chair.
- An orientation will be scheduled by the city clerk following an appointment (but before taking office) and a copy of this policy document will be provided at that time.

Attendance

- A compilation of attendance will be submitted to the City Council at least annually listing absences for all commissions/committee members.
- Absences, which result in attendance at less than two-thirds of their meetings during the calendar year, will be reported to the City Council and may result in replacement of the member by the City Council.
- Any member who feels that unique circumstances have led to numerous absences can appeal directly to the City Council for a waiver of this policy or to obtain a leave of absence.
- While it is expected that members be present at all meetings, the chair and staff liaison should be notified if a member knows in advance that they will be absent.
- When reviewing commissioners for reappointment, overall attendance at full commission meetings will be given significant consideration.

Compensation

- Members shall serve without compensation (unless specifically provided) for their services, provided, however,

COMMISSIONS/COMMITTEES POLICIES AND PROCEDURES, ROLES AND RESPONSIBILITIES

City Council Policy #CC-23-004

Adopted January 10, 2023

Resolution No. 6803

6

members shall receive reimbursement for necessary travel expenses and other expenses incurred on official duty when such expenditures have been authorized by the City Council (See Policy CC-19-002).

Conflict of interest and disclosure requirements

- A Conflict of Interest Code has been updated and adopted by the City pursuant to Government Code §87300 et seq. Copies of the conflict of interest code are filed with the city clerk. Pursuant to the adopted Conflict of Interest Code, members serving on the Complete Streets Commission, Housing Commission, and Planning Commission are required to file a Statement of Economic Interest with the city clerk to disclose personal interest in investments, real property and income. This is done within 30 days of appointment and annually thereafter. A statement is also required within 30 days after leaving office.
- If a public official has a conflict of interest, the Political Reform Act may require the official to disqualify himself or herself from making or participating in a governmental decision, or using their official position to influence a governmental decision. Questions in this regard may be directed to the city attorney.

Qualifications, compositions, number

- In most cases, members shall be residents of the City of Menlo Park and at least 18 years of age.
- Current members of any other City commission/committee are disqualified for membership, unless the regulations for that advisory body permit concurrent membership. Commission/Committee members are strongly advised to serve out the entirety of the term of their current appointment before seeking appointment on another commission/committee.
- Commission/Committee members shall be permitted to retain membership while seeking any elective office. However, members shall not use the meetings, functions or activities of such bodies for purposes of campaigning for elective office.
- There shall be seven (7) members on each commission/committee.

Reappointments, resignations, removals

- Incumbents seeking a reappointment are required to complete and file an application with the city clerk by the application deadline. No person shall be reappointed to a commission/committee who has served on that same body for two consecutive terms; unless a period of one year has lapsed since the returning member last served on that commission/committee (the one-year period is flexible subject to City Council's discretion).
- Resignations must be submitted in writing to the city clerk, who will distribute copies to City Council and appropriate staff.
- The City Council may remove a member by a majority vote of the City Council without cause, notice or hearing.

Term of office

- Unless specified otherwise, the term of office for all commission/committee shall be four (4) years unless a resignation or a removal has taken place. The Finance and Audit Committee term of office shall be two (2) years.
- If a person is appointed to fill an unexpired term and serves less than two years, that time will not be considered a full term. However, if a person is appointed to fill an unexpired term and serves two years or more, that time will be considered a full term.
- Terms are staggered to be overlapping four-year terms, so that all terms do not expire in any one year.
- If a member resigns before the end of their term, a replacement serves out the remainder of that term.

Vacancies

- Vacancies are created due to term expirations, resignations, removals or death.
- Vacancies are posted by the city clerk in the City Council Chambers bulletin board and on the city website.
- Whenever an unscheduled vacancy occurs in any commission/committee, a special vacancy notice shall be posted within 20 days after the vacancy occurs. Appointment shall not be made for at least 10 working days after posting of the notice (Government Code 54974).
- On or before December 31 of each year, an appointment list of all regular advisory commissions/committees of the City Council shall be prepared by the city clerk and posted in the City Council Chambers bulletin board and on the City's website. This list is also available to the public. (Government Code 54972, Maddy Act).

COMMISSIONS/COMMITTEES POLICIES AND PROCEDURES, ROLES AND RESPONSIBILITIES

City Council Policy #CC-23-004

Adopted January 10, 2023

Resolution No. 6803

Roles and Responsibilities

Complete Streets Commission

The Complete Streets Commission is charged primarily with advising the City Council on realizing the City's adopted goals for complete streets, vision zero, climate action plan, and provide input on major land use and development projects as it relates to transportation. The Complete Streets Commission's responsibilities include:

- To advance the goals of the city’s newly adopted climate action plan by making alternatives to driving safer and more attractive
- Advise City Council on the implementation of the transportation master plan.
- Continue to advocate for and advise the City Council on planning and installing pedestrian and bicycle rail crossing and safe cycling/pedestrian infrastructure.
- Continue to support City Council in ongoing initiatives to improve access to Downtown and support downtown businesses.
- Continue to support the implementation of the Safe Routes to School strategy and advocate for community engagement, program continuity and engineering implementation.
- Continue to support City Council’s role as a stakeholder with regard to regional multi-modal and transportation demand management programs projects to increase

Environmental Quality Commission

The Environmental Quality Commission is charged primarily with advising the City Council on matters involving environmental protection, improvement and sustainability. Specific focus areas include:

- Preserving heritage trees
- Using best practices to maintain city trees
- Preserving and expanding the urban canopy
- Making determinations on appeals of heritage tree removal permits
- Administering annual Environmental Quality Awards program
- Organizing annual Arbor Day Event; typically, a tree planting event
- Advising on programs and policies related to protection of natural areas, recycling and waste reduction, environmentally sustainable practices, air and water pollution prevention, climate protection, and water and energy conservation.

Finance and Audit Committee

The Finance and Audit Committee is charged primarily to support delivery of timely, clear and comprehensive reporting of the City’s fiscal status to the community at large. Specific focus areas include:

- Review the process for periodic financial reporting to the City Council and the public, as needed
- Review financial audit and annual financial report with the City’s external auditors
- Review of the resolution of prior year audit findings
- Review of the auditor selection process and scope, as needed

Housing Commission

The Housing Commission is charged primarily with advising the City Council on housing matters including housing supply and housing related problems. Specific focus areas include:

- Community attitudes about housing (range, distribution, racial, social-economic problems)
- Programs for evaluating, maintaining, and upgrading the distribution and quality of housing stock in the City
- Planning, implementing and evaluating City programs under the Housing and Community Development Act of 1974
- Review and recommend to the City Council regarding the Below Market Rate (BMR) program
- Initiate, review and recommend on housing policies and programs for the City
- Review and recommend on housing related impacts for environmental impact reports
- Review and recommend on State and regional housing issues
- Review and recommend on the Housing Element of the General Plan

Library Commission

The Library Commission is charged primarily with advising the City Council on matters related to the maintenance and operation of the City’s libraries and library systems. Specific focus areas include:

- The scope and degree of library activities

COMMISSIONS/COMMITTEES POLICIES AND PROCEDURES, ROLES AND RESPONSIBILITIES

City Council Policy #CC-23-004

Adopted January 10, 2023

Resolution No. 6803

- Maintenance and protection of City libraries
- Evaluation and improvement of library service
- Acquisition of library materials
- Coordination with other library systems and long range planning
- Literacy and ESL programs

Parks and Recreation Commission

The Parks and Recreation Commission is charged primarily with advising the City Council on matters related to City programs and facilities dedicated to recreation. Specific focus areas include:

- Those programs and facilities established primarily for the participation of and/or use by residents of the City, including adequacy and maintenance of such facilities as parks and playgrounds, recreation buildings, facilities and equipment
- Adequacy, operation and staffing of recreation programs
- Modification of existing programs and facilities to meet developing community needs
- Long range planning and regional coordination concerning park and recreational facilities

Planning Commission

The Planning Commission is organized according to State Statute.

- The Planning Commission reviews development proposals on public and private lands for compliance with the General Plan and Zoning Ordinance.
- The Commission reviews all development proposals requiring a use permit, architectural control, variance, minor subdivision and environmental review associated with these projects. The Commission is the final decision-making body for these applications, unless appealed to the City Council.
- The Commission serves as a recommending body to the City Council for major subdivisions, rezoning's, conditional development permits, Zoning Ordinance amendments, General Plan amendments and the environmental reviews and Below Market Rate (BMR) Housing Agreements associated with those projects.
- The Commission works on special projects as assigned by the City Council.

Special Advisory Bodies

The City Council has the authority to create standing committees, task forces or subcommittees for the City, and from time to time, the City Council may appoint members to these groups. The number of persons and the individual appointee serving on each group may be changed at any time by the City Council. There are no designated terms for members of these groups; members are appointed by and serve at the pleasure of the City Council.

Any requests of city commissions or committees to create such ad hoc advisory bodies shall be submitted in writing to the city clerk for City Council consideration and approval.

Procedure history

Action	Date	Notes
Procedure adoption	1991	Resolution No. 3261
Procedure adoption	2001	
Procedure adoption	2011	
Procedure adoption	2013	Resolution No. 6169
Procedure adoption	2017	Resolution No. 6377
Procedure adoption	6/8/2021	Resolution No. 6631
Procedure adoption	3/1/2022	Resolution No. 6706
Procedure adoption	3/8/2022	Resolution No. 6718

COMMISSIONS/COMMITTEES POLICIES AND PROCEDURES, ROLES AND RESPONSIBILITIES

City Council Policy #CC-23-004

Adopted January 10, 2023

Resolution No. 6803

Procedure adoption	9/20/2022	Resolution No. 6776
Procedure adoption	1/10/2023	Resolution No. 6803

THIS PAGE INTENTIONALLY LEFT BLANK



STAFF REPORT

Complete Streets Commission

Meeting Date: 7/12/2023
Staff Report Number: 23-009-CSC

Informational Item: **Confirm proposed pilot quick build intersection improvements at Alma Street and Willow Road**

Recommendation

Staff is providing an update to the Complete Streets Commission (Commission) on a quick build T-intersection improvement at Alma Street and Willow Road.

Policy Issues

This project is consistent with policies in the General Plan Circulation Element (CIRC-1.2, CIRC-1.8, CIRC-2.7) that seek to maintain a safe, efficient, attractive, user-friendly circulation system that promotes a healthy, safe and active community and quality of life throughout Menlo Park.

Background

Alma Street, from Ravenswood Avenue to Willow Road, is a 25 miles per hour (mph) Neighborhood Collector that runs north-south. The classification then changes to Bicycle Boulevard from Willow Road to the southern City boundary. Alma Street has one vehicular lane and a bike lane in each direction and a sidewalk on the east side. Alma Street is located to the east of the adjacent Caltrain railroad and the southern end provides a direct pedestrian and bicycle connection to Palo Alto via a bridge crossing over San Francisquito Creek.

Willow Road, from Alma Street to Middlefield Road, is a 25 mph Neighborhood Collector that runs east-west. Willow Road has one vehicular lane, a bike lane and a sidewalk in each direction plus a two-way left turn center lane. Willow Road provides connections to US 101 and Bayfront Expressway. Willow Road begins at Alma Street, thus forming a T-intersection.

While both streets are neighborhood collectors serving primarily residential areas, the intersection of Alma Street and Willow Road also carries additional users due to their regional connections. For example, Alma Street typically gets additional pedestrians and bicyclists with its connection to the City of Palo Alto, and southbound left turning vehicles due to its more direct connection to Willow Road.

Over the last few years, staff has received feedback about near misses between fast turning southbound left turn vehicles and pedestrians/bicyclists crossing Willow Road.

Analysis

Collision history

According to Menlo Park Police Department records for the last five years, two collisions were reported at this intersection. One of the collisions involved a bicycle and a vehicle and matched the “near miss”

scenario described above.

Quick build concept

Quick build is a process to test infrastructure changes using paint, flexible posts and other easily removed materials. This enables public agencies to try changes to street design without making them permanent or to make changes relatively quickly in areas where a permanent improvement may take a long time to implement.

Based on the relatively minimal vehicular volumes observed on westbound Willow Road approaching Alma Street, staff is recommending the elimination of a turning lane on Willow Road to reduce the crossing distance for pedestrians and bicyclists. Additional features to reduce the left turning vehicle speed are also being proposed. Attachment A illustrates the quick build improvement concept developed by staff.

Staff anticipates the westbound turn lane reduction on Willow Road will have no impact on vehicular delay and queue lengths.

Next steps

Staff expects to finalize the design and implement the quick build concept by this fall. Depending on the performance, staff would incorporate permanent improvements into future repaving or other projects in the area.

Impact on City Resources

The pilot will be implemented by one of the City's on-call signage and striping contractors within the approved fiscal year 2023-24 budget.

Environmental Review

This project is statutorily exempt as identified by Public Resource Code Section 21080.25 which defines the California Environmental Quality Act as not applicable to "pedestrian and bicycle facilities that improve safety, access or mobility, including new facilities, within the public right-of-way."

Public Notice

Public notification was achieved by posting the agenda, with the agenda items being listed, at least 72 hours prior to the meeting.

Attachments

A. Quick build concept

Report prepared by:
Kevin Chen, Senior Transportation Engineer

Report reviewed by:
Hugh Louch, Assistant Public Works Director – Transportation



Existing Conditions

Quick build option



THIS PAGE INTENTIONALLY LEFT BLANK